

Message Text

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INFO OCT-01 ISO-00 SS-15 NSC-05 SSO-00 NSCE-00 PRS-01 /032 R

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APPROVED BY ARA:WDROGERS

S/S:O P. SHANKLE

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TO ALL AMERICAN REPUBLIC DIPLOMATIC POSTS NIACT IMMEDIATE

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C O N F I D E N T I A L STATE 046568

E.O. 11652: ADS MARCH 2, 1975

TAGS: PFOR, XM

SUBJECT: SECRETARY'S SPEECH ON LATIN AMERICA

FOR AMBASSADOR FROM ASSISTANT SECRETARY ROGERS

1. THE SECRETARY WILL DELIVER A MAJOR POLICY STATEMENT ON LATIN AMERICA IN HOUSTON TOMORROW AFTERNOON. WE WILL SEND YOU THE TEXT AS QUICKLY AS WE CAN. TEXT ALSO CARRIED SPECIAL WIRELESS FILE. YOU SHOULD INFORM FOREIGN MINISTER AT EARLIEST OPPORTUNITY ABOUT CONTENTS OF SPEECH AS OUTLINED BELOW.

2. OUR FOREIGN POLICY IS TO DEVELOP A NEW STRUCTURE OF INTERNATIONAL RELATIONS BASED ON COOPERATION. THE WESTERN HEMISPHERE IS CENTRAL TO THIS GLOBAL ENTERPRISE. INTERDEPENDENCE IS THE NEW CHALLENGE: LATIN AMERICA IS DEVELOPING RELATIONSHIPS WITH OTHER AREAS OF THE GLOBE. AT THE SAME TIME, THE U.S. WILL HONOR ITS TRADITIONAL ALLIANCES.

3. WE BEGAN THE NEW DIALOGUE IN A SPIRIT OF COMMUNICATION, TO FIND NEW WAYS TO DEVELOP COOPERATION, AND BECAUSE THE
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WESTERN HEMISPHERE IS A PROVING GROUND OF MANKIND'S

CAPACITY TO MEET THE CHALLENGES OF THE WORLD. DESPITE

TEMPORARY INTERRUPTIONS WE WILL CONTINUE.

4. THE U.S. WILL RESOLVE OLD ISSUES. FIRST, PANAMA, WHERE WE ARE NEGOTIATING A NEW TREATY AND WHERE WE BELIEVE AN AGREEMENT FAIR TO ALL IS POSSIBLE. WE HAVE MADE PROGRESS. WE WILL MODIFY THE TREATY ARRANGEMENT SO THAT IT WILL NOT CONFLICT WITH PANAMANIAN DIGNITY. PANAMA SHOULD RECOGNIZE THAT WE NEED TO ASSURE THE OPERATION OF THE CANAL, AND PROTECT THE LEGITIMATE INTEREST OF OUR CITIZENS AND PROPERTY IN PANAMA. WE WILL CONSULT WITH CONGRESS. A NEW TREATY WILL BE A SYMBOL THAT THE U.S. IS PREPARED FOR COOPERATIVE SOLUTIONS TO THE PROBLEMS OF THE WESTERN HEMISPHERE.

5. AS TO CUBA, A DECADE HAS PASSED SINCE THE SANCTIONS WERE IMPOSED. SOME LATIN AMERICAN COUNTRIES WHO USED TO FEEL THREATENED HAVE SHIFTED THEIR VIEWS, AND THERE ARE PRESSURES FOR LIFTING THE OAS SANCTIONS BY MAJORITY. WE WILL CONSULT WITH OAS MEMBERS WITH AN ATTITUDE OF FINDING A GENERALLY ACCEPTABLE SOLUTION. AS TO BILATERAL U.S.-CUBAN RELATIONS, NO CHANGE IS POSSIBLE WHILE OAS MEASURES ARE IN EFFECT, BUT WHEN THEY ARE CHANGED WE WILL RECONSIDER IN LIGHT OF OUR INTERESTS AND CUBAN FOREIGN POLICY. WE SEE NO VIRTUE IN PERPETUAL ANTAGONISM BETWEEN THE U.S. AND CUBA. OUR CONCERN IS NOT CUBA'S DOMESTIC SYSTEM BUT ITS EXTERNAL POLICY AND MILITARY RELATIONSHIP. WE HAVE ALREADY TAKEN SOME SYMBOLIC STEPS.

6. AS TO ECONOMIC RELATIONS, THE REAL BUSINESS OF THE HEMISPHERE IS DEVELOPMENT. TRADE MUST BE EXPANDED. TO THIS END, PRESIDENT WILL SHORTLY PUBLISH THE LIST OF PREFERENCE PRODUCTS. AS TO THE TRANSNATIONAL CORPORATIONS, WE ARE PREPARED FOR A SERIOUS EFFORT TO FIND PRINCIPLES, THROUGH THE WORKING GROUP, WHICH SHOULD BE RESUMED ALONG WITH SCIENCE AND TECHNOLOGY.

7. AS TO OUR OWN LEGISLATIVE SANCTIONS, WE ARE PREPARED

TO SUPPORT THE PURPOSE OF THE BILLS INTRODUCED TO MODIFY
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THE TRADE ACT INVOLVING VENEZUELA AND ECUADOR, AND TO ASK FOR MODIFICATION OF GONZALEZ AND HICKENLOOPER, BUT AS TO THESE REALISTICALLY MUCH WILL DEPEND ON WHETHER CAN WORK OUT NEW APPROACHES WHICH GIVE PRACTICAL ASSURANCE OF FAIR TREATMENT FOR INVESTORS.

8. AS TO WHAT LATIN AMERICA CAN DO, WE WELCOME NEW STRENGTH, SELF-CONFIDENCE AND LATIN AMERICAN LEADERSHIP,

INCLUDING AYACUCHO ARMS LIMITATION, VENEZUELA'S LEAD IN REGIONAL COOPERATION IN IDB AND CABEL, BUT WE ARE CONCERNED ABOUT TENDENCY OF SOME LATIN AMERICAN'S TO

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PARTICIPATE IN TACTICS OF CONFRONTATION. SUCH TACTICS PARTICULARLY INAPPROPRIATE FOR THIS HEMISPHERE. L.A. POSTPONEMENT OF B.A. IS CASE IN POINT. MISREADING OF TRADE ACT DELAYED NEXT STEP IN DIALOGUE WHEN IT WAS MOST NEEDED. WE DO NOT EXPECT UNANIMITY, OR EVEN PRECISE RECIPROCITY. BUT PROBLEMS CANNOT BE RESOLVED BY ONE COUNTRY ACTING ALONE OR BY CONFRONTATION.

9. THE U.S. WILL SHORTLY PROPOSE A \$1.8 BILLION REPLENISHMENT FOR CONCESSIONAL FUNDS AND ORDINARY CAPITAL FOR IDB. THIS IS OF PARTICULAR IMPORTANCE TO POORER COUNTRIES. FOR INTERMEDIATE COUNTRIES, WE ARE ALSO SUPPORTING STUDY OF WAYS TO EXPAND ACCESS TO BORROWING MARKETS. ON COMMODITIES, OUR ATTITUDE IS MISUNDERSTOOD, AS WITNESS TRADE ACT RESPONSE. IA-ECOSOC SHOULD CONSIDER COMMODITY QUESTIONS AND POSSIBILITIES OF COOPERATION.

10. ON FOOD PRODUCTION, WE PROPOSE A HEMISPHERE AGRICULTURAL CONSULTATIVE GROUP AND AN EXPANDED RESEARCH PROGRAM, INCLUDING COMPUTERIZED AGRICULTURAL INFORMATION EXCHANGE CENTER, AS WELL AS EXPANDED TRAINING OF NEW GENERATION OF AGRICULTURAL PROFESSIONALS.

11. ON THE HUMAN DIMENSION, NO PART OF THE GLOBE HAS A MORE PASSIONATE COMMITMENT TO DEMOCRATIC PRINCIPLES. WE SUPPORT THE INTER-AMERICAN HUMAN RIGHTS COMMISSION.

12. ABOVE IS NOT PRECISE STATEMENT OF FINAL TEXT, WHICH WILL BE IN YOUR HANDS SHORTLY. BUT, WITH THIS CAVEAT, IT CONFIDENTIAL

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SHOULD PROVIDE YOU ENOUGH TO INFORM YOUR HOSTS OF THE GENERAL THRUST OF THE SECRETARY'S REMARKS. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: SPEECHES, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 01 MAR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE046568
Document Source: CORE
Document Unique ID: 00
Drafter: WDROGERS:CJS
Enclosure: n/a
Executive Order: AS 19750302
Errors: N/A
Film Number: D750072-0238
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750391/aaaadedm.tel
Line Count: 156
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN ARA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 12 SEP 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <12 SEP 2003 by SmithRJ>; APPROVED <30 OCT 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SECRETARY'S SPEECH ON LATIN AMERICA FOR AMBASSADOR FROM ASSISTANT SECRETARY ROGERS
TAGS: PFOR, XM, US, (KISSINGER, HENRY A)
To: ALL POSTS
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006